

# GLOBAL ANTI-SEMITISM REVIEW ACT

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## MARKUP BEFORE THE COMMITTEE ON INTERNATIONAL RELATIONS HOUSE OF REPRESENTATIVES

ONE HUNDRED EIGHTH CONGRESS

SECOND SESSION

ON

**S. 2292**

SEPTEMBER 29, 2004

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## GLOBAL ANTI-SEMITISM REVIEW ACT

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WEDNESDAY, SEPTEMBER 29, 2004

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON INTERNATIONAL RELATIONS,  
*Washington, DC.*

The Committee met, pursuant to call, at 10:31 a.m. in room 2172, Rayburn House Office Building, Hon. Henry J. Hyde (Chairman of the Committee), presiding.

Chairman HYDE. The Committee will come to order. The business meeting of the Committee is now in session. And without objection, the Chairman is authorized to seek consideration of S. 2292, a bill to require a report on acts of anti-Semitism around the world, under suspension of the rules, and the proposed amendment to the bill which the Members have before them will be deemed adopted.

Without objection, so ordered, and the business meeting is recessed.

[The bill, S. 2292, and the amendment referred to, follow:]

108TH CONGRESS  
2D SESSION

# S. 2292

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IN THE HOUSE OF REPRESENTATIVES

MAY 10, 2004

Referred to the Committee on International Relations

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## AN ACT

To require a report on acts of anti-Semitism around the world.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Global Anti-Semitism  
5 Review Act of 2004”.

1 **SEC. 2. FINDINGS.**

2 Congress makes the following findings:

3 (1) Acts of anti-Semitism in countries through-  
4 out the world, including some of the world's strong-  
5 est democracies, have increased significantly in fre-  
6 quency and scope over the last several years.

7 (2) During the first 3 months of 2004, there  
8 were numerous instances of anti-Semitic violence  
9 around the world, including the following incidents:

10 (A) In Australia on January 5, 2004, poi-  
11 son was used to ignite, and burn anti-Semitic  
12 slogans into, the lawns of the Parliament House  
13 in the state of Tasmania.

14 (B) In St. Petersburg, Russia, on Feb-  
15 ruary 15, 2004, vandals desecrated approxi-  
16 mately 50 gravestones in a Jewish cemetery,  
17 painting the stones with swastikas and anti-Se-  
18 mitic graffiti.

19 (C) In Toronto, Canada, over the weekend  
20 of March 19 through March 21, 2004, vandals  
21 attacked a Jewish school, a Jewish cemetery,  
22 and area synagogues, painting swastikas and  
23 anti-Semitic slogans on the walls of a syna-  
24 gogue and on residential property in a nearby,  
25 predominantly Jewish, neighborhood.

1           (D) In Toulon, France, on March 23,  
2           2004, a Jewish synagogue and community cen-  
3           ter were set on fire.

4           (3) Anti-Semitism in old and new forms is also  
5           increasingly emanating from the Arab and Muslim  
6           world on a sustained basis, including through books  
7           published by government-owned publishing houses in  
8           Egypt and other Arab countries.

9           (4) In November 2002, state-run television in  
10          Egypt broadcast the anti-Semitic series entitled  
11          “Horseman Without a Horse,” which is based upon  
12          the fictitious “Protocols of the Learned Elders of  
13          Zion”. The Protocols have been used throughout the  
14          last century by despots such as Adolf Hitler to jus-  
15          tify violence against Jews.

16          (5) In November 2003, Arab television featured  
17          an anti-Semitic series, entitled “Ash-Shatat” (or  
18          “The Diaspora”), which depicts Jewish people  
19          hatching a plot for Jewish control of the world.

20          (6) The sharp rise in anti-Semitic violence has  
21          caused international organizations such as the Orga-  
22          nization for Security and Cooperation in Europe  
23          (OSCE) to elevate, and bring renewed focus to, the  
24          issue, including the convening by the OSCE in June

1 2003 of a conference in Vienna dedicated solely to  
2 the issue of anti-Semitism.

3 (7) The OSCE will again convene a conference  
4 dedicated to addressing the problem of anti-Semi-  
5 tism on April 28–29, 2004, in Berlin, with the  
6 United States delegation to be led by former Mayor  
7 of New York City Ed Koch.

8 (8) The United States Government has strongly  
9 supported efforts to address anti-Semitism through  
10 bilateral relationships and interaction with inter-  
11 national organizations such as the OSCE, the Euro-  
12 pean Union, and the United Nations.

13 (9) Congress has consistently supported efforts  
14 to address the rise in anti-Semitic violence. During  
15 the 107th Congress, both the Senate and the House  
16 of Representatives passed resolutions expressing  
17 strong concern with the sharp escalation of anti-Se-  
18 mitic violence in Europe and calling on the Depart-  
19 ment of State to thoroughly document the phe-  
20 nomenon.

21 **SEC. 3. SENSE OF CONGRESS.**

22 It is the sense of Congress that—

23 (1) the United States Government should con-  
24 tinue to strongly support efforts to combat anti-  
25 Semitism worldwide through bilateral relationships

1 and interaction with international organizations such  
2 as the OSCE; and

3 (2) the Department of State should thoroughly  
4 document acts of anti-Semitism that occur around  
5 the world.

6 **SEC. 4. REPORTS.**

7 (a) ONE-TIME REPORT.—Not later than November  
8 15, 2004, the Secretary of State shall submit to the Com-  
9 mittee on Foreign Relations of the Senate and the Com-  
10 mittee on International Relations of the House of Rep-  
11 resentatives a report on acts of anti-Semitism around the  
12 world, including a description of—

13 (1) acts of physical violence against, or harass-  
14 ment of, Jewish people, and acts of violence against,  
15 or vandalism of, Jewish community institutions,  
16 such as schools, synagogues, or cemeteries, that oc-  
17 curred in each country;

18 (2) the responses of the governments of those  
19 countries to such actions;

20 (3) the actions taken by such governments to  
21 enact and enforce laws relating to the protection of  
22 the right to religious freedom of Jewish people; and

23 (4) the efforts by such governments to promote  
24 anti-bias and tolerance education.

7

6

1       (b) INFORMATION REQUIRED IN ANNUAL DEPART-  
2   MENT OF STATE REPORTS.—The Secretary of State shall  
3   include the information required under subsection (a) in  
4   the annual reports of the Department of State known as  
5   the Annual Report on International Religious Freedom  
6   and the Annual Human Rights Report.

Passed the Senate May 7, 2004.

Attest:                   EMILY J. REYNOLDS,  
*Secretary.*

**AMENDMENT TO S. 2292**  
**OFFERED BY MR. SMITH**

Page 2, line 7, after “During” insert the following:  
 “the last 3 months of 2003 and”.

Page 2, after line 9, insert the following new sub-  
 paragraphs:

1                   (A) In Putrajaya, Malaysia, on October 16,  
 2                   2003, former Prime Minister Mahatir Moham-  
 3                   mad told the 57 national leaders assembled for  
 4                   the Organization of the Islamic Conference that  
 5                   Jews “rule the world by proxy”, and called for  
 6                   a “final victory” by the world’s 1.3 billion Mus-  
 7                   lims, who, he said, “cannot be defeated by a  
 8                   few million Jews.”.

9                   (B) In Istanbul, Turkey, on November 15,  
 10                   2003, simultaneous car bombs exploded outside  
 11                   two synagogues filled with worshippers, killing  
 12                   24 people and wounding more than 250 people.

Page 2, line 10, redesignate subparagraph (A) as  
 subparagraph (C).

Page 2, line 14, redesignate subparagraph (B) as  
 subparagraph (D).

Page 2, line 19, redesignate subparagraph (C) as subparagraph (E).

Page 3, line 1, redesignate subparagraph (D) as subparagraph (F).

Page 4, after line 20, insert the following new paragraph:

1           (10) Anti-Semitism has at times taken the form  
2           of vilification of Zionism, the Jewish national move-  
3           ment, and incitement against Israel.

Page 5, line 2, insert after “OSCE” the following:  
“, the European Union, and the United Nations”.

Page 5, line 7, strike “(a) ONE-TIME REPORT.—”.

Page 5, line 11, insert “one-time” before “report”.

Page 5, line 22, strike “and” at the end.

Page 5, line 24, strike the period at the end and insert “; and”.

Page 5, after line 24, insert the following new paragraph:

4           (5) instances of propaganda in government and  
5           nongovernment media that attempt to justify or pro-  
6           mote racial hatred or incite acts of violence against  
7           Jewish people.

Page 6, beginning line 1, strike subsection (b) and insert the following new sections:

1 **SEC. 5. AUTHORIZATION FOR ESTABLISHMENT OF OFFICE**  
2 **TO MONITOR AND COMBAT ANTI-SEMITISM.**

3 The State Department Basic Authorities Act of 1956  
4 is amended by adding after section 58 (22 U.S.C. 2730)  
5 the following new section:

6 **“SEC. 59. MONITORING AND COMBATING ANTI-SEMITISM.**

7 “(a) OFFICE TO MONITOR AND COMBAT ANTI-SEMI-  
8 TISM.—

9 “(1) ESTABLISHMENT OF OFFICE.—The Sec-  
10 retary shall establish within the Department of State  
11 an Office to Monitor and Combat anti-Semitism (in  
12 this section referred to as the ‘Office’).

13 “(2) HEAD OF OFFICE.—

14 “(A) SPECIAL ENVOY FOR MONITORING  
15 AND COMBATING ANTI-SEMITISM.—The head of  
16 the Office shall be the Special Envoy for Moni-  
17 toring and Combating anti-Semitism (in this  
18 section referred to as the ‘Special Envoy’).

19 “(B) APPOINTMENT OF HEAD OF OF-  
20 FICE.—The Secretary shall appoint the Special  
21 Envoy. If the Secretary determines that such is  
22 appropriate, the Secretary may appoint the  
23 Special Envoy from among officers and employ-

1           ees of the Department. The Secretary may  
2           allow such officer or employee to retain the po-  
3           sition (and the responsibilities associated with  
4           such position) held by such officer or employee  
5           prior to the appointment of such officer or em-  
6           ployee to the position of Special Envoy under  
7           this paragraph.

8           “(b) PURPOSE OF OFFICE.—Upon establishment, the  
9           Office shall assume the primary responsibility for—

10           “(1) monitoring and combatting acts of anti-  
11           Semitism and anti-Semitic incitement that occur in  
12           foreign countries;

13           “(2) coordinating and assisting in the prepara-  
14           tion of that portion of the report required by sec-  
15           tions 116(d)(7) and 502B(b) of the Foreign Assist-  
16           ance Act of 1961 (22 U.S.C. 2151n(d)(7) and  
17           2304(b)) relating to an assessment and description  
18           of the nature and extent of acts of anti-Semitism  
19           and anti-Semitic incitement for inclusion in the an-  
20           nual country reports on human rights practices; and

21           “(3) coordinating and assisting in the prepara-  
22           tion of that portion of the report required by section  
23           102(b)(1)(A)(iv) of the International Religious Free-  
24           dom Act of 1998 (22 U.S.C. 6412(b)(1)(A)(iv)) re-  
25           lating to an assessment and description of the na-

1       ture and extent of acts of anti-Semitism and anti-  
2       Semitic incitement for inclusion in the annual inter-  
3       national religious freedom report.

4       “(c) CONSULTATIONS.—The Special Envoy shall con-  
5       sult with domestic and international nongovernmental or-  
6       ganizations and multilateral organizations and institu-  
7       tions, as the Special Envoy considers appropriate to fulfill  
8       the purposes of this section.”.

9       **SEC. 6. INCLUSION IN DEPARTMENT OF STATE ANNUAL RE-**  
10       **PORTS OF INFORMATION CONCERNING ACTS**  
11       **OF ANTI-SEMITISM IN FOREIGN COUNTRIES.**

12       (a) INCLUSION IN COUNTRY REPORTS ON HUMAN  
13       RIGHTS PRACTICES.—The Foreign Assistance Act of  
14       1961 (22 U.S.C. 2151 et seq.) is amended—

15               (1) in section 116(d) (22 U.S.C. 2151n(d))—

16                       (A) by redesignating paragraphs (8), (9),  
17                       and (10), as paragraphs (9), (10), and (11), re-  
18                       spectively; and

19                       (B) by inserting after paragraph (7) the  
20                       following new paragraph:

21                       “(8) wherever applicable, a description of the  
22                       nature and extent of acts of anti-Semitism and anti-  
23                       Semitic incitement that occur during the preceding  
24                       year, including descriptions of—

1           “(A) acts of physical violence against, or  
2 harassment of Jewish people, and acts of vio-  
3 lence against, or vandalism of Jewish commu-  
4 nity institutions, including schools, synagogues,  
5 and cemeteries;

6           “(B) instances of propaganda in govern-  
7 ment and nongovernment media that attempt to  
8 justify or promote racial hatred or incite acts of  
9 violence against Jewish people;

10           “(C) the actions, if any, taken by the gov-  
11 ernment of the country to respond to such vio-  
12 lence and attacks or to eliminate such propa-  
13 ganda or incitement;

14           “(D) the actions taken by such government  
15 to enact and enforce laws relating to the protec-  
16 tion of the right to religious freedom of Jewish  
17 people; and

18           “(E) the efforts of such government to  
19 promote anti-bias and tolerance education;”;  
20 and

21           (2) after the fourth sentence of section 502B(b)  
22 (22 U.S.C. 2304(b)), by inserting the following new  
23 sentence: “Wherever applicable, a description of the  
24 nature and extent of acts of anti-Semitism and anti-  
25 Semitic incitement that occur, including the descrip-

1 tions of such acts required under section  
2 116(d)(8).”.

3 (b) INCLUSION IN INTERNATIONAL RELIGIOUS  
4 FREEDOM REPORT.—Section 102(b)(1)(A) of the Inter-  
5 national Religious Freedom Act of 1998 (22 U.S.C.  
6 6412(b)(1)(A)) is amended—

7 (1) in clause (ii), by striking “and” at the end;

8 (2) in clause (iii), by striking the period at the  
9 end and inserting “; and”; and

10 (3) by adding after clause (iii) the following  
11 new clause:

12 “(iv) wherever applicable, an assess-  
13 ment and description of the nature and ex-  
14 tent of acts of anti-Semitism and anti-Se-  
15 mitic incitement that occur in that country  
16 during the preceding year, including—

17 “(I) acts of physical violence  
18 against, or harassment of, Jewish peo-  
19 ple, acts of violence against, or van-  
20 dalism of, Jewish community institu-  
21 tions, and instances of propaganda in  
22 government and nongovernment media  
23 that incite such acts; and

24 “(II) the actions taken by the  
25 government of that country to re-

1                   spond to such violence and attacks or  
2                   to eliminate such propaganda or in-  
3                   citement, to enact and enforce laws  
4                   relating to the protection of the right  
5                   to religious freedom of Jewish people,  
6                   and to promote anti-bias and toler-  
7                   ance education.”.

8           (c) EFFECTIVE DATE OF INCLUSIONS.—The amend-  
9   ments made by subsections (a) and (b) shall apply begin-  
10 ning with the first report under sections 116(d) and  
11 502B(b) of the Foreign Assistance Act of 1961 (22 U.S.C.  
12 2151n(d) and 2304(b)) and section 102(b) of the Inter-  
13 national Religious Freedom Act of 1998 (22 U.S.C.  
14 6312(b)) submitted more than 180 days after the date of  
15 the enactment of this Act.

[Whereupon, at 10:32 a.m., the Committee was adjourned.]

